

## Message Text

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ACTION SS-15

INFO OCT-01 EUR-25 ADP-00 IO-12 CU-04 AID-20 NSC-10 USIA-12

CIAE-00 INR-10 NSAE-00 RSC-01 DODE-00 RSR-01 /111 W

----- 026802

R 251013 Z APR 73

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC 8552

C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 3381

E. O. 11652: GDS

TAGS: PFOR, AU

SUBJECT: YOUTH PARA

REF: STATE 70302

1. SUMMARY AND INTRODUCTION: THE COUNTRY TEAM HAS REVIEWED AND APPROVED FOLLOWING RESPONSE TO REFTEL PREPARED BY EMBASSY YOUTH COMMITTEE. WE REGARD " OBJECTIVES" SECTION AS THE KEY ONE WHICH DETERMINES TO LARGE EXTENT OUR REPLIES TO OTHER QUESTIONS. WE ARE AWARE THAT SOME OF THE RECOMMENDATIONS REQUIRE CHANGES IN LONG- ESTABLISHED PROGRAMS. WE THINK THESE ARE NECESSARY AND DESIRABLE TO BRING PROGRAMS INTO LINE WITH RESOURCE LIMITATIONS AND REVISED OBJECTIVES OF 1970' S. OUR ANALYSIS OF OBJECTIVES AND ALLOCATION OF RESOURCES IS BASED UPON TWO PRIMARY CONSIDERATIONS: 1) AUSTRIA IS AN ECONOMICALLY DEVELOPED DEMOCRATIC WESTERN NATION POSSESSING A WELL- ESTABLISHED POLITICAL SYSTEM NOT SUBJECT TO SERIOUS INTERNAL PRESSURES OR TO LIKELIHOOD OF REVOLUTIONARY CHANGE; 2) AUSTRIA IS A GERONTO- CRACY WHERE LEADERSHIP IS NOT RECOGNIZED OR TAPPED BY THE SYSTEM UNTIL LONG AFTER THE INDIVIDUAL HAS COMPLETED HIS FORMAL EDUCATION. THESE CONSIDERATIONS LEAD US TO CONCENTRATE OUR YOUTH PROGRAMS ON YOUNG POLITICIANS AND BUREAUCRATS WHO SHOW LEADERSHIP POTENTIAL EARLY IN THEIR CAREERS. MORE DIVERSE PROGRAMS SPREAD OUR LIMITED RESOURCES TOO THINLY TO BRING A SUBSTANTIAL RETURN IN TERMS OF US INTERESTS. END SUMMARY.

2. I. A. 30 PER CENT - MEMBERS OF PARLIAMENT, PARTY FUNCTIONARIES,  
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LEADERS OF PARTY YOUTH ORGANIZATIONS. 5 PER CENT - YOUNG MILITARY LEADERS. 25 PER CENT - YOUNG BUREAUCRATS ( FOREIGN MINISTRY, FINANCE MINISTRY, TRADE MINISTRY, FEDERAL CHAMBER COMMERCE, EDUCATION MINISTRY). 5 PER CENT - MEDIA. 8 PER CENT - BUSINESS AND INDUSTRY. 5 PER CENT - EDUCATION. 7 PER CENT - YOUNG LABOR LEADERS. 5 PER CENT - LEADERS OF NATIONAL YOUTH ORGANIZATIONS. 5 PER CENT - UNIVERSITY STUDENT LEADERS. 5 PER CENT - SELECTED UNIVERSITIES AND FACULTIES ( POLITICAL SCIENCE, LAW, HISTORY)

3. I. B. AUSTRIAN YOUTH HAS TRADITIONALLY REACHED LEADERSHIP POSITIONS THROUGH CHANNELS OF ESTABLISHED INSTITUTIONS. WE ACCORDINGLY EMPHASIZE YOUNG MEMBERS OF PARLIAMENT, LEADERS OF PARTY YOUTH ORGANIZATIONS, OTHER PARTY FUNCTIONARIES AND YOUNG BUREAUCRATS. MANY OF THE YOUNG LEADERS IN BUSINESS AND INDUSTRY AS WELL AS IN LABOR AND NATIONAL YOUTH ORGANIZATIONS ARE INCLUDED IN POLITICAL PARTIES AND BUREAUCRACY ( INCLUDING SEMI- OFFICIAL ORGANIZATIONS SUCH AS CHAMBER OF COMMERCE AND LEAGE OF INDUSTRIAL-ISTS). EDUCATION AND SELECTED UNIVERSITY FACULTIES ARE GIVEN LESS ATTENTION SINCE LEADERS IN THESE FIELDS RARELY MOVE INTO MAINSTREAM OF AUSTRIAN POWER STRUCTURE. UNIVERSITY STUDENT LEADERS ALSO RECEIVE LITTLE ATTENTION SINCE SIGNIFICANT ONES AMONG THEM EVENTUALLY APPEAR AS YOUNG PARTY FUNCTIONARIES OR BUREAUCRATS. THE MILITARY DOES NOT PLAY VERY IMPORTANT ROLE IN AUSTRIA.

4. I. C. WITH DE- ESCALATION OF INDOCHINA CONFLICT, LEFTIST YOUTH AND STUDENT ORGANIZATIONS WILL HAVE EVEN LESS OPPORTUNITY TO NEGATIVELY INFLUENCE OVERALL POPULAR OPINION ON US POLICY IN SOUTHEAST ASIA.

5. II. A. 30 PER CENT ASSURE ACCESS TO KEY FUTURE LEADERSHIP. 30 PER CENT DEVELOP INFLUENTIAL RELATIONSHIPS WITH LEADERS OF POLITICALLY AWARE YOUTH AND WITH POTENTIAL FUTURE LEADERS. 10 PER CENT CREATE AND MAINTAIN FAVORABLE ATTITUDES TOWARD THE US. 10 PER CENT PROMOTE UNDERSTANDING OF BROAD US GOALS AND POLICIES. 10 PER CENT INFLUENCE ATTITUDES ON SPECIFIC US INTERESTS IN THAT COUNTRY OR REGION. 10 PER CENT THROUGH THE DEVELOPMENT OF YOUTH CONTACTS, UNDERSTAND AND FOLLOW INCIPIENT POLITICAL AND SOCIAL TRENDS IN THE SOCIETY.

6. II. B. WE REGARD FIRST TWO OBJECTIVES AS VIRTUALLY INSEPARABLE  
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AND CERTAINLY THE MOST IMPORTANT IN A DEVELOPED WESTERN SOCIETY. ACCESS TO AND INFLUENCE OVER DECISION MAKERS IS A PRIMARY OBJECTIVE IN ALL FUNCTIONAL DIVISIONS OF THIS EMBASSY AND SHOULD REMAIN SO IN YOUTH PROGRAM CONTEXT. WE THINK THAT FAVORABLE ATTITUDES TOWARD US, AN UNDERSTANDING OF US GOALS AND

POLICY AND INFLUENCING OPINIONS ON SPECIFIC ISSUES ARE OBJECTIVES WHICH CAN EFFECTIVELY COMPLEMENT THE MAIN GOALS. SINCE NEW POLITICAL AND SOCIAL ATTITUDES ARE OFTEN ESPOUSED FIRST AMONG YOUNG PEOPLE, YOUTH CONTACTS ARE CONSIDERED IMPORTANT FOR FOLLOWING THESE TRENDS. WE

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C O N F I D E N T I A L SECTION 2 OF 2 VIENNA 3381

CONSIDER IT MORE USEFUL IN A SOPHISTICATED SOCIETY SUCH AS AUSTRIA'S TO COUNTER GROUPS HOSTILE TO THE US THROUGH CREATING A BETTER UNDERSTANDING OF US GOALS AND POLICY RATHER THAN OVERTLY COUNTERING OPPOSITION. REMAINING OBJECTIVES MENTIONED IN REFTTEL ARE MORE APPLICABLE TO LDC'S THAN TO AUSTRIA.

7. III. A.

30 PERCENT - REPRESENTATIONAL FUNDS ALLOCATED SPECIFICALLY TO POST YOUTH PROGRAMS.  
30 PERCENT - CU INTERNATIONAL VISITOR TRAVEL GRANTS FOR INDIVIDUALS IN TARGET GROUPS.  
5 PERCENT - FOREIGN STUDENTS.  
5 PERCENT - FOREIGN PROFESSORS ( LECTURING).  
5 PERCENT - FOREIGN PROFESSORS ( RESEARCH).  
5 PERCENT - AMERICAN PROFESSORS ( LECTURING).  
1 PERCENT - MAERICAN PROFESSORS ( RESEARCH).  
1 PERCENT - TEENAGE EXHCANGE PROGRAMS.  
3 PERCENT : CU SHORT TERM AMERICAN GRANTEES.  
5 PERCENT - CU AMERICAN STUDY PROGRAMS.  
10 PERCENT - USIA CULTURAL AND INFORMATIONAL PROGRAMMING.

8. III. A.

WE CONSIDER REPRESENTATIONAL ACTIVITIES TO BE AMONG MOST EFFECTIVE MEANS OF ACHIEVING THE OBJECTIVES CITED IN II ABOVE.

ADDITIONAL REPRESENTATIONAL FUNDS SHOULD ACCORDINGLY BE ALLOCATED  
FOR SPECIFIC USE OF POST YOUTH PROGRAMS. WE WOULD DRAW ON CU  
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INTERNATIONAL VISITOR PROGRAMS AS THE OTHER MAIN RESOURCE IN  
YOUTH PROGRAMS. HOWEVER, WE THINK IT NECESSARY TO INCREASE THE  
FLEXIBILITY OF IVP TO MAKE IT MORE USEFUL ( E. G. REDUCED TIME  
LIMITS, BROADEN SELECTION CRITERIA). WE ARE AWARE THAT BY PLACING  
SUCH HEAVY EMPHASIS ON THESE TWO RESOURCES WE ARE TAKING  
RELATIVELY  
DIRECT, MEDIUM- RANGE APPROACH TO YOUTH. HOWEVER, WE EXPECT THIS  
WAY TO YIELD GREATEST RETURN ON OUR INVESTMENT IN TERMS OF OUR  
OBJECTIVES. WHILE REMAINING RESOURCES MENTIONED IN REFTEL ARE  
CONSIDERED IMPORTANT TO OVERALL EMBASSY PROGRAM, WE DO NOT  
REGARD THEM AS EQUALLY USEFUL FOR MEETING THE GOALS OF OUR YOUTH  
PROGRAM.

9. III. B.

PRIVATE SECTOR FUNDS ARE USEFUL IN SUPPLEMENTING SCARCE POST  
RESOURCES AND WE STRONGLY ENCOURAGE SUPPORT FOR SUCH PROGRAMS.

10. III. C.

NON- APPLICABLE

11. IV. A.

LOW TO MEDIUM

12. IV. B.

AUSTRIA IS A COUNTRY IN WHICH ESTABLISHED INSTITUTIONS ( WHERE-  
EVER THEY LIE IN THE POLITICAL SPECTRUM) PLAY THE PREDOMINANT  
ROLE. OUTSIDE OF THEIR ROLES IN THESE INSTITUTIONS, STUDENTS  
AND YOUTH ARE OF RELATIVELY LESSER SIGNIFICANCE IN AUSTRIA.  
UNTIL RECENTLY LEADERSHIP OF THESE VARIOUS INSTITUTIONS HAS  
BEEN DOMINATED BY THE OLDER GENERATION, BUT YOUNGER PERSONS ARE  
BEGINNING TO OBTAIN INCREASINGLY MORE INFLUENTIAL POSITIONS IN  
THEM. THIS NEW TREND ( AND IT APPEARS TO BE GAINING MOMENTUM)  
IS ONE THAT WILL MAKE YOUTH A MORE IMPORTANT FACTOR IN AUSTRIA IN  
THE MEDIUM TERM. THE IMPORTANCE OF IDENTIFYING AND ESTABLISHING  
GOOD CONTACTS WITH YOUNG LEADERS WILL INCREASE ACCORDINGLY.

13. IV. C.1.

( A ) 10 PERCENT ACTUAL, 15 PERCENT RECOMMENDED.  
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25 TOTAL MAN MONTHS PER YEAR ACTUAL,  
35 RECOMMENDED.

( B) 50 PERCENT CONTACT WORK.  
20 PERCENT REPORTING.  
30 PERCENT PROGRAM WORK.

( C) 50 PERCENT STATE  
45 USIA  
5 PERCENT DOD

2. 50 PERCENT CU BUDGET.  
20 PERCENT USIA BUDGET.

WE NOTE THAT THE RESPONSIBILITY FOR THE POST YOUTH PROGRAM RESIDES  
TO LARGEST EXTENT IN THE YOUTH COMMITTEE, BUT THERE ARE NO FUNDS  
ALLOCATED DIRECTLY TO THE COMMITTEE. IN III. A. ABOVE IT IS RECOM-  
MENDED THAT 30 PERCENT OF THE RESOURCES DEVOTED TO YOUTH BE A  
REPRESENTATIONAL FUND SPECIFICALLY ALLOCATED TO YOUTH COMMITTEE.  
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\*\*\* Current Handling Restrictions \*\*\* n/a  
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## Message Attributes

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**Decaption Note:**  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
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